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GOVERNMENT OF NATIONAL CAPITAL TERRITORY OF DELHI
OFFICE OF DEVELOPMENT COMMISSIONER
5/9, Under Hill Road, Delhi - 110 054

Minister in Charge : Shri Gopal Rai
Hon'ble Minister of Development

Secretary In Charge : Ms. Manisha Saxena
Secy. cum Development Commissioner

NOTE FOR COUNCIL OF MINISTERS

Subject: SETTING- UP OF DELHI VILLAGE DEVELOPMENT BOARD.

1. The Delhi Rural Development Board (DRDB) is functioning in Delhi for the integrated Development of Rural Villages under the Development Department. In addition, Trans Yamuna Area Development Board (TYADB) recommends projects for the development of the Trans Yamuna Areas and earlier Urban Development Department had a scheme for the development of Urban Villages in Delhi.
2. The rural population and number of rural villages have been decreasing due to rapid urbanization. As per the 1951 Census, there were 304 rural villages in Delhi with population of 3.07 lac (18%) of the total population of 17.44 lacs. Further, in the 2011 census, the number of rural villages was 190 with population of 4.19 lacs (2.50%) of the provisional population of 168 lac in Delhi. The total area of Delhi is 1483 Sq. Kms. out of which 558.32 Sq. Kms. was rural as per the 2001 Census, and as per the 2011 Census, the rural area of 190 rural villages (including 22 villages vests with the TYADB) was 369.35 Sq. Kms. The task of development works in the rural villages has been entrusted to Rural Development wing, a unit of Development Department. Further, 89 more rural villages in the city have recently been declared as Urbanized Villages by Govt. of NCT of Delhi on 17.05.2017. Hence, the number of rural villages has further gone down. The capital works of Rural Development are executed by agencies like I&FC, MCD, DJB, etc.
3. The DRDB was first constituted on 10.01.1997 and has been further reconstituted from time to time. It was last reconstituted on 14th May, 2015, having 44

members. The main objective of the Board is to advise the Government on issues connected with the infrastructural development works in Lal Dora areas, sizra roads and public utilities on Govt. land, except in unauthorized colonies of any status and resettlement colonies falling under the jurisdiction of DUSIB, and for securing the planned growth of areas under its jurisdiction. The following natures of works are recommended by the DRDB:

- i) Construction/repair of approach roads/ link roads/ village roads.
- ii) Construction of drainage facility concerned Executing Agency.
- iii) Development of cremation grounds, parks, playgrounds, vyamshalas etc.
- iv) Development of Ponds/ Water Bodies.
- v) Other need based works like drinking water facility, street lights etc.

4. In the budget speech for F.Y. 2017-18, (para-107), text of statement given by the Hon'ble Finance Minister of Delhi is reproduced hereunder:-

"107. Sir, Delhi Rural Development Board carries out Development work in the rural villages in Delhi with aim to create infrastructural facilities in rural areas including the construction of link roads, approach roads, parks, minor drains and to provide basic facilities to the people of rural villages etc. We feel that development in Urban villages is as important as in rural villages. Hence, our Government has decided to enhance the scope of "Delhi Rural Development Board" by including both rural and urban villages of Delhi. I propose to increase the outlay of the Board to Rs. 600 crore in 1017-18 from the present outlay of Rs. 132 crore. It is four times higher than the outlay of previous year. About Rs. 2 crore from this fund will be allocated to each rural or urban villages in proportion of their population".

5. In view of the above facts and Para 107 of the Budget speech of Hon'ble Finance Minister, Govt. of Delhi, increasing the outlay of the Board to Rs. 600 crore in 2017-18 from the outlay of Rs. 132 crore in 2016-17, it is proposed that Delhi Village Development Board (DVDB) may be set- up in place of DRDB to advise the Government on issues connected with the infrastructural development works in all rural and urban villages of Delhi. Its functions would be to consider requests for

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infrastructural development works of the area residents in consultation with the elected representatives, i.e. MLAs/MPs, recommend and prioritize the projects and ensure time bound implementation. The Board will meet at regular intervals for evaluation of developmental projects recommended by it.

The functions of the Board have been envisaged as under:

- (a) To study the deficiencies in the existing infrastructure in Delhi's rural as well as urbanized villages.
- (b) To consider and recommend the prioritization of projects and schemes for implementation.
- (c) To examine the nature and extent of overlapping functions of different Boards/Departments/Agencies, if any, so as to secure an improvement in the provision of services and quicker redressal of public grievances of rural & urbanized villages.
- (d) To review, from time to time, the implementation of the projects/schemes and recommend measures for effective coordination amongst the organizations and Departments of the Government in the matter of implementation of such projects and schemes.
- (e) To review the progress of implementation of the schemes and to recommend the quantum of financial assistance required for the execution or implementation of any project or scheme in the area plan, or to be included, for the subsequent financial year.
- (f) The following nature of works may be recommended by the DVDB in the rural and urban villages of NCT of Delhi in Lal Dora areas, sizra roads and public utilities on Govt. land, except in unauthorized colonies of any status and resettlement colonies and JJ bastis falling under the jurisdiction of DUSIB.:-
 - (i) Construction of approach roads/ link roads/ village roads.
 - (ii) Development of Ponds/ Water Bodies.

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- (iii) Development of cremation grounds, parks, playgrounds, vyamshalas, village libraries.
- (iv) Construction of drainage facilities.
- (v) Construction/repair/ maintenance of chaupals, baratghars, community centres.
- (vi) Other need based works, like drinking water facility, street lights etc.

The works will be executed by the land/asset owning agency as far as possible. Works will be carried out by the Executing Agency which had done it earlier or by any other agency only after obtaining the NOC from land/asset owning agency/ previous Executing Agency, as the case may be.

6. CONSTITUTION OF THE DELHI VILLAGE DEVELOPMENT BOARD(DVDB).

(A) The Delhi Village Development Board will consist of the following:-

S.No.	Name of the Member/Officer	Designation
1.	Hon'ble Minister of Development	Chairman
2.	Any elected MLA nominated by the Government	Vice-Chairman
3.	Any elected MLA nominated by the Government	Vice-Chairman
4.	All Hon'ble Ministers, GNCTD	Member
5.	All MPs and MLAs of Delhi	Member
6.	All Zonal Chairpersons of all MCDs	Member
7.	Chief Secretary, GNCTD	Member
8.	Divisional Commissioner, Revenue Deptt. GNCTD	Member
9.	Vice-Chairman, DDA	Member
10.	Pr. Secretary (Finance), GNCTD	Member
11.	Pr. Secretary (UD), GNCTD	Member
12.	Pr. Secretary (Planning), GNCTD	Member
13.	Pr. Secretary (PWD), GNCTD	Member
14.	Pr. Secretary (Land & Building), GNCTD	Member
15.	Secy.-cum-Development Commissioner	Member
16.	Commissioner, South DMC	Member

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17.	Commissioner, North DMC	Member
18.	Commissioner, East DMC	Member
19.	Secretary(Power), GNCTD	Member
20.	Chief Executive Officer, Delhi Jal Board	Member
21.	All District Magistrates	Member
22.	Chief Engineer (I&FC), GNCTD	Member
23.	Director (Panchayat), GNCTD	Member
24.	Project Director (Rural Development).	Member Secretary

In addition to the above members, 02(two) more independent persons may be nominated by the Chairman/Minister-in-charge (Development) to assist the Chairman in coordinating with the MLAs and also to address/redress their grievances on inter-departmental/inter-jurisdictional issues. They would not be entitled to any remuneration/ honorarium

(B) Village Development Committees(VDCs)

To assist the DVDB in carrying out baseline survey of the villages to assess the facilities available, facilities required and identifying the priority areas in the villages where holistic development of the rural/urban villages is required, the DVDB may constitute a Village Development Committee (VDC) for each rural and urban villages of Delhi. The committee may comprise not more than 21 members and not less than 10 members. The village representatives will volunteer to be members and will be nominated by the Area MLA. The members of the Committee should be residents of the village concerned and 50% of them should be women. The members would function purely on voluntary basis and would not be entitled to any remuneration/ honorarium. They would also assist the area MLA in monitoring of the approved development schemes.

(C) Coordination Committee

A sixteen (16) member Coordination Committee will be formed for co-ordination with the VDCs and MLAs. The Coordination Committee will have a Chairman and a Co-Chairman, who will be the two independent members of DVDB mentioned in sub-para 6(A) above. The remaining fourteen (14) independent Members of the Coordination Committee will be nominated by the Hon'ble Minister-in-charge (Development). The Coordination Committee members would not be entitled to any remuneration/ honorarium. The Committee will coordinate with the VDCs and MLAs to resolve any Inter-departmental and jurisdictional issues.

7. Comments of Planning Department

S. No	Comments	Response Action(s) by RD
1	New Board after constitution may first prepare village wise Village Development Plan for holistic development of all villages (rural & urban) by including various projects as per need of the villages.	Accepted to the extent that to carry out baseline survey of the rural/urban villages, Village I Development Committees(VDCs) will be constituted by the DVDB as already proposed in para 6 of the Cabinet Note. As regards preparation of Village Development Plan(VDP) for holistic development of rural and urban villages, the Board may, if required, engage an agency/agencies / department(s) as per existing rule of the Government.
2.	After preparation of village wise plan, projects may be implemented phase-wise for the holistic development of all villages.	Agreed to the extent of issuing appropriate instructions regarding RD works to concerned Executing Agency while conveying Administrative Approval & Expenditure Sanction of the competent authority. Action plan for holistic development of rural and urban villages will be drawn by the concerned agency and/or department(s) while preparing Village Development Plan.
3	Asset Register may be maintained at the village level for the various projects in the village.	Agreed and noted for issuing appropriate instructions to the land/asset owning agencies in due course of time.
4	New Board and the administrative	Agreed and noted for issuing appropriation instructions to the land/asset owning agencies in due course of time.

	department should also co-ordinate with the different infrastructure development agencies like PWD, I&FC, DTTDC, MCDs etc., before finalizing the projects to avoid the duplication of projects in the villages.	
5	Development Department may keep the record of sanctions issued and is to ensure that the sanctioned works may be executed within a stipulated period of time, which may be (exclusively) mentioned in the sanction order/letter for the work. It is further suggested that the list of sanctioned works may be made public by uploading the same on the website of Development Department.	Sanction orders for the Civil works are already being issued with these stipulations. The suggestions of the Planning Department for uploading the sanctioned schemes on the website of the Department have been accepted for compliance in due course of time.
6	As presently the DRDB recommend the works for rural villages under the scheme "Integrated Development of Rural Villages (IDRV)"; name of the scheme may also be suitably changed accordingly as "Integrated Development of Rural & Urban Villages (IDRUV)".	Accepted and suitable amendments in this regard have been made in this Cabinet Note.
7	An outlay of Rs. 600 crore has been kept for the new board in FY-2017-18. It is also suggested that Board/Department may	The suggestion, being in consonance with the Budget Speech 2017-18 of Hon'ble Finance Minister, GNCT of Delhi, is accepted.

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	allocate funds to each rural or urban village as per requirement in proportionate of their population area.	
8	Regarding composition of the Board, the Vice-Chairman of the proposed Delhi Village Development Board may be nominated amongst the Public Representative i.e. MP/MLAs.	Agreed. Besides, the composition of DVDB has been slightly changed by proposing (02) two Vice-Chairman, one each for rural and urban villages of Delhi, instead of (1) one originally proposed in the Draft Cabinet Note. The nominations of VCs will be made by the "Government".

8. **COMMENTS OF FINANCE DEPARTMENT**

In view of the Budget speech for FY-2017-18 and availability of funds for the purpose in the FY: 2017-18, Finance Department, GNCT of Delhi, has no objection to set-up "Delhi Village Development Board" in place of existing 'Delhi Rural Development Board' to advise the Government on issues connected with the infrastructure development in all rural and urban villages in Delhi.

9. **COMMENTS OF DELHI DEVELOPMENT AUTHORITY(DDA)**

S.No.	Comments	Response Action(s) by RD
1.	As per Clause 3.2 – Urban Extension of Master Plan of Delhi – 2021, it is mentioned that, "Due to land constraint in the NCTD, the areas earmarked as rural/agricultural in the previous Master Plan have always been under pressure for utilisation for various urban activities and have virtually lost their original character. It is envisaged that major rural areas would be absorbed as urban extension from time to time with due regard to balanced city development. In order to accommodate the additional population, the land required for urban extension, will have to be assembled for planned development as per the land policy". Further, Master Plan of Delhi – 2021 vide Clause 3.3.1.3.B stipulates that, "Comprehensive	Noted for issuing appropriate instructions to all the concerned Departments/ Agencies in due course of time.

schemes for the development of villages should be prepared by the concerned local bodies with the aim of provision of facilities and services within the abadis and integration with the surrounding areas. Towards the latter objective, development along the peripheries of the villages should be carefully planned, wherever necessary for the provision of services and green/ open areas, circulation, etc. This aspect should also be kept in view while preparing layout plans for urban extension areas.

For provision of social and educational facilities, reduced space standards shall be adopted. The facilities like community hall, dispensary etc., may be grouped together depending on the availability of land. Small shops shall be permissible in residential plots on ground floor as per provisions of Mixed Use Regulations in village abadi including rural".

Land and Building Department of Government of National Capital Territory of Delhi (GNCTD) have notified 89 villages as Urban Villages vide notification dated 16/05/2017 and the land in 95 villages as Development Area of DDA vide various notification dated 16.06.2017 for the operationalization of the Land Pooling Policy in Delhi. The development in these areas is to be carried out as per the provisions of Master Plan and notified Zonal Development Plans.

In view of above, the development works to be taken up in village area shall be in consonance of the provisions of the Master Plan of Delhi and Zonal Plan of the area.

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COMMENTS OF URBAN DEVELOPMENT DEPARTMENT

S.No.	Comments	Response Action(s) by RD
1.	(i)Urban Development Department GNCT of Delhi, after obtaining comments from the Commissioners of North, South and East Delhi Municipal Corporations and subsequent observations/ comments from its Planning Branch regarding Trans Yamuna Area Development	(i)Regarding provisions of Sections 41, 42, 43, 298, 299, 300, 301 of the Delhi Municipal Corporation Act, 1957, which basically deal with general powers, obligatory functions, discretionary functions, vesting of public streets, functions of Commissioner in respect of public street, disposal of land forming site of public streets permanently closed and

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<p>Board (TYADB) has expedited its comments by saying that provisions of Sections 41, 42, 43, 298, 299, 300, 301, etc. of the Delhi Municipal Corporation Act, 1957, should be kept in mind to pre-empt conflict of interest, with the constitutional bodies i.e. three DMCs.</p>	<p>power to make new public streets in the Municipal Corporations, appropriate and necessary instructions will be issued to the concerned Executing Agency/Agencies while conveying the Administrative Approval and Expenditure Sanctions of the competent authority. Further, comments of the Planning Branch of UD Department, being almost similar in nature to the comments of Planning Department of GNCTD, are accepted and follow-up actions will be taken accordingly.</p>
<p>(ii) Observations of Hon'ble Minister of UD, conveyed by the Secretary to Minister UD, are-</p> <p>"The Trans Yamuna Area of Delhi is in a bad shape and needs to be developed at par with other areas of Delhi. The Trans Yamuna Area also has area other than the villages. The DVDB shall take care of the villages whereas the Trans Yamuna Area Development Board shall continue to look after areas other than villages.</p>	<p>(i) A decision on the observations of Hon'ble Minister of UD vis-à-vis revival of TYADB has to be taken at the level of Cabinet/Council of Ministers so as to ensure avoidance of duplicity of works and overlapping of functions of two Boards in Trans Yamuna Areas.</p>

11. COMMENTS OF LAW DEPARTMENT

S.No.	Comments	Response Action(s) by RD
1.	<p>In brief, salient points discussed in the note of Law Department are as under:</p> <p>(i) The Administrative Department may ensure that the factual position mentioned in the draft Note for Council of Ministers is correct in all respect and that all the Codal formalities</p>	<p>(i) Noted for compliance.</p>

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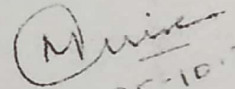
<p>required for such cases may be duly complied with.</p> <p>(ii) The Administrative Department may apprise the Council of Ministers about the recommendations/comments of Finance Department and Planning Department so that the appropriate decision may be taken in the matter.</p> <p>(iii) The internal note of Law Department suggests that instead of "Government", specific authority may be specified which will nominate the Vice-Chairman of DVDB, which was also proposed in the draft Cabinet Note of the Department on which comments of all the concerned Departments, including Law Department, have been sought. However, the Hon'ble Minister (Law, Justice & L.A.) in his note has recommended that the power to nominate Vice-Chairman may continue to be vested in the "Government".</p>	<p>(ii) Noted for compliance.</p> <p>(iii) Keeping in view that the scope of proposed DVDB will extend to all the rural and urban villages in Delhi, instead of original proposal of keeping one Vice-Chairman, subsequently it has been decided to keep two Vice-chairman in the Board for rural and urban villages respectively, as the Hon'ble Minister of Development may like to nominate in the Board meeting.</p> <p>Keeping in view the advice of Hon'ble Minister (Law, Justice & L.A.), the word "Minister-in-charge (Development)" has been replaced with the "Government".</p>
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12. DECISIONS TO BE TAKEN BY THE CABINET/COUNCIL OF MINISTERS

The following issues are placed before the Cabinet/ Council of Ministers for decisions:-

- (i) "Delhi Village Development Board(DVDB)" may be set-up in place of "Delhi Rural Development Board(DRDB)" for integrated development of rural and urban villages in Delhi and accordingly, the existing scheme of "Integrated Development of Rural Villages (IDRV)" may also be modified to "Integrated Development of Rural & Urban Villages (IDRUV)" thereby widening the scope of the DVDB with the functions envisaged in para 5 in this Cabinet Note;
- (ii) Approving the constitution of the DVDB, as indicated in para 6(A)

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- (iii) Approving the formation and terms of references of VDCs and Coordination Committee as per details indicated in para 6(B) & (C) respectively, &
- (iv) The DVDB shall consider recommending all the development works in rural and urban villages of Delhi (including Trans Yamuna Area) in Lal Dora areas, sizra roads and public utilities on Govt. land, except in unauthorized colonies of any status and resettlement colonies and JJ bastis falling under the jurisdiction of DUSIB. The Trans-Yamuna Area Development Board (TYADB) shall continue to look after areas other than rural and urban villages in Trans-Yamuna Area, however, a decision on the observations of Hon'ble Minister of UD vis-à-vis revival of TYADB has to be taken at the level of Cabinet/Council of Ministers so as to ensure avoidance of duplicity of works and overlapping of functions of two Boards in Trans-Yamuna Area.


25-10-2017

(MANISHA SAXENA)
SECY.-CUM-COMMISSIONER (DEV.)